## UNITED STATES DISTRICT COURT 1 DISTRICT OF NEVADA 2 3 \* \* \* 4 Latrina C. Cox, Case No. 2:21-cv-01244-BNW 5 Plaintiff, 6 ORDER re ECF Nos. 25 and 28 v. 7 Kilolo Kijakazi, Acting Commissioner of 8 Social Security, 9 Defendant. 10 This case involves review of an administrative action by the Commissioner of Social 11 Security denying Plaintiff<sup>1</sup> Latrina C. Cox's application for supplemental security income under 12 13 Title XVI of the Social Security Act. The Court reviewed Plaintiff's motion for reversal or 14 remand (ECF No. 25), filed March 25, 2022, the Commissioner's response and cross-motion to 15 affirm (ECF Nos. 28, 29), filed May 25, 2022, and Plaintiff's reply, filed June 12, 2022. ECF No. 30. 16 17 On July 1, 2021, the parties consented to the case being heard by a magistrate judge in 18 accordance with 28 U.S.C. § 636(c), and this matter was assigned to the undersigned magistrate 19 judge for an order under 28 U.S.C. § 636(c). See ECF No. 3. 20 21 // 22 23 // 24 // 25 // 26

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<sup>&</sup>lt;sup>1</sup> The Court will use claimant and plaintiff throughout this Order. The terms are interchangeable for the purposes of this Order.

#### I. BACKGROUND

### 1. Procedural History

On September 13, 2015,<sup>2</sup> Plaintiff applied for supplemental security income under Title XVI of the Act, alleging an onset date of January 1, 2007. ECF No. 18-1<sup>3</sup> at 333–41. Plaintiff's claim was denied initially and on reconsideration. *Id.* at 263–66; 270–72.

A hearing was held before Administrative Law Judge ("ALJ") Cynthia Hoover on January 4, 2018. *Id.* at 139–71. On July 23, 2018, ALJ Hoover issued a decision finding that Plaintiff was not disabled. *Id.* at 25–39; 771–85. On July 9, 2019, the Appeals Council denied review. *Id.* at 7–12; 790–95. Plaintiff filed suit in federal court, and, on January 23, 2020, the Hon. Cam Ferenbach remanded (on stipulation) the case to the Appeals Council. *Id.* at 796–805; 811–12.

On remand, the Commissioner appointed ALJ John Cusker to preside over the matter. A telephonic hearing<sup>4</sup> was held before ALJ Cusker on March 3, 2021. *Id.* at 727–50. On April 26, 2021, the ALJ issued a decision finding Plaintiff not disabled. ECF No. 18-1 at 703–19. And on July 1, 2021, Plaintiff commenced this action for judicial review under 42 U.S.C. § 405(g). *See* IFP App. (ECF No. 1).

#### II. DISCUSSION

#### 1. Standard of Review

Administrative decisions in Social Security disability benefits cases are reviewed under 42 U.S.C. § 405(g). *See Akopyan v. Barnhart*, 296 F.3d 852, 854 (9th Cir. 2002). Section 405(g)

<sup>&</sup>lt;sup>2</sup> The application cover page is dated September 13, 2015, though the date next to Plaintiff's signature reads her date of birth. ECF No. 18-1 at 332, 341. At the same time, in a letter Plaintiff's counsel submitted to the Appeals Council, the application date is identified as August 27, 2015. *Id.* at 417.

<sup>&</sup>lt;sup>3</sup> ECF No. 18 refers to the Administrative Record in this matter which, due to COVID-19, was electronically filed. (Notice of Electronic Filing (ECF No. 18)). All citations to the Administrative Record will use the CM/ECF page numbers.

<sup>&</sup>lt;sup>4</sup> The hearing was held telephonically due to COVID-19. ECF No. 18-1 at 729.

It appears that the Appeals Council did not review ALJ Cusker's April 26, 2021 decision. As a result, ALJ Cusker's decision on remand is the final decision of the Commissioner, as the Appeals Council did not subsequently assume jurisdiction. *See* Richard C. Ruskell, Soc. Sec. Disab. Claims Handbook § 3:24, Court Remand Cases; Remand vs. Reversal (May 2022 Update) ("When a case is remanded by a federal court for further consideration and the Appeals Council remands the case to an administrative law judge, or an administrative appeals judge issues a decision pursuant to 20 C.F.R. §§ 404.983(c) and 416.1483(c), the decision of the administrative law judge or administrative appeals judge will become the final decision of the Commissioner after remand on the case unless the Appeals Council assumes jurisdiction of the case.").

provides that "[a]ny individual, after any final decision of the Commissioner of Social Security made after a hearing to which [s]he was a party, irrespective of the amount in controversy, may obtain a review of such decision by a civil action . . . brought in the district court of the United States for the judicial district in which the plaintiff resides." The court may enter "upon the pleadings and transcripts of the record, a judgment affirming, modifying, or reversing the decision of the Commissioner of Social Security, with or without remanding the cause for a rehearing." 42 U.S.C. § 405(g).

The Commissioner's findings of fact are conclusive if supported by substantial evidence. *See id.*; *Ukolov v. Barnhart*, 420 F.3d 1002 (9th Cir. 2005). However, the Commissioner's findings may be set aside if they are based on legal error or not supported by substantial evidence. *See Stout v. Comm'r*, *Soc. Sec. Admin.*, 454 F.3d 1050, 1052 (9th Cir. 2006); *Thomas v. Barnhart*, 278 F.3d 947, 954 (9th Cir. 2002). The Ninth Circuit defines substantial evidence as "more than a mere scintilla but less than a preponderance; it is such relevant evidence as a reasonable mind might accept as adequate to support a conclusion." *Andrews v. Shalala*, 53 F.3d 1035, 1039 (9th Cir. 1995); *see also Bayliss v. Barnhart*, 427 F.3d 1211, 1214 n.1 (9th Cir. 2005). In determining whether the Commissioner's findings are supported by substantial evidence, the court "must review the administrative record as a whole, weighing both the evidence that supports and the evidence that detracts from the Commissioner's conclusion." *Reddick v. Chater*, 157 F.3d 715, 720 (9th Cir. 1998); *see also Smolen v. Chater*, 80 F.3d 1273, 1279 (9th Cir. 1996).

Under the substantial evidence test, findings must be upheld if supported by inferences reasonably drawn from the record. *Batson v. Commissioner*, 359 F.3d 1190, 1193 (9th Cir. 2004). When the evidence will support more than one rational interpretation, the court must defer to the Commissioner's interpretation. *See Burch v. Barnhart*, 400 F.3d 676, 679 (9th Cir. 2005); *Flaten v. Sec'y of Health and Human Serv.*, 44 F.3d 1453, 1457 (9th Cir. 1995). Consequently, the issue before the court is not whether the Commissioner could reasonably have reached a different conclusion, but whether the final decision is supported by substantial evidence. It is incumbent on the ALJ to make specific findings so that the court does not speculate as to the basis of the findings when determining if the Commissioner's decision is supported by substantial evidence.

Mere cursory findings of fact without explicit statements as to what portions of the evidence were accepted or rejected are not sufficient. *Lewin v. Schweiker*, 654 F.2d 631, 634 (9th Cir. 1981). The ALJ's findings "should be as comprehensive and analytical as feasible, and where appropriate, should include a statement of subordinate factual foundations on which the ultimate factual conclusions are based." *Id*.

### 2. Disability Evaluation Process and the ALJ Decision

The individual seeking disability benefits has the initial burden of proving disability. *Roberts v. Shalala*, 66 F.3d 179, 182 (9th Cir. 1995). To meet this burden, the individual must demonstrate the "inability to engage in any substantial gainful activity by reason of any medically determinable physical or mental impairment which can be expected . . . to last for a continuous period of not less than 12 months[.]" 42 U.S.C. § 423(d)(1)(A). More specifically, the individual must provide "specific medical evidence" in support of her claim for disability. 20 C.F.R. § 404.1514. If the individual establishes an inability to perform her prior work, then the burden shifts to the Commissioner to show that the individual can perform other substantial gainful work that exists in the national economy. *Reddick*, 157 F.3d at 721.

The ALJ follows a five-step sequential evaluation process in determining whether an individual is disabled. *See* 20 C.F.R. § 416.920; *Bowen v. Yuckert*, 482 U.S. 137, 140 (1987). If at any step the ALJ determines that he can make a finding of disability or non-disability, a determination will be made, and no further evaluation is required. *See* 20 C.F.R. § 416.920(a)(4); *Barnhart v. Thomas*, 540 U.S. 20, 24 (2003).

Step one requires the ALJ to determine whether the individual is engaged in substantial gainful activity ("SGA"). 20 C.F.R. § 416.920(b). SGA is defined as work activity that is both substantial and gainful; it involves doing significant physical or mental activities usually for pay or profit. If the individual is engaged in SGA, then a finding of not disabled is made. If the individual is not engaged in SGA, then the analysis proceeds to step two.

Step two addresses whether the individual has a medically determinable impairment that is severe or a combination of impairments that significantly limits her from performing basic work activities. *Id.* § 416.920(a)(4)(ii). An impairment or combination of impairments is not

severe when medical and other evidence establish only a slight abnormality or a combination of slight abnormalities that would have no more than a minimal effect on the individual's ability to work. *See* Social Security Rulings ("SSRs") 85-28, 96-3p, and 96-4p.<sup>6</sup> If the individual does not have a severe medically determinable impairment or combination of impairments, then a finding of not disabled is made. If the individual has a severe medically determinable impairment or combination of impairments, then the analysis proceeds to step three.

Step three requires the ALJ to determine whether the individual's impairments or combination of impairments meets or medically equals the criteria of an impairment listed in 20 C.F.R. Part 404, Subpart P, Appendix 1. 20 C.F.R. § 416.920(a)(4)(iii). If the individual's impairment or combination of impairments meets or equals the criteria of a listing and the duration requirement, then a finding of disabled is made. 20 C.F.R. § 416.920(d). If the individual's impairment or combination of impairments does not meet or equal the criteria of a listing or meet the duration requirement, then the analysis proceeds to step four.

But before moving to step four, the ALJ must first determine the individual's residual functional capacity ("RFC"), which is a function-by-function assessment of the individual's ability to do physical and mental work-related activities on a sustained basis despite limitations from impairments. *See* 20 C.F.R. § 416.945(a)(1); *see also* SSR 96-8p. In making this finding, the ALJ must consider all the relevant evidence, such as all symptoms and the extent to which the symptoms can reasonably be accepted as consistent with the objective medical evidence and other evidence. 20 C.F.R. § 416.945; *see also* SSRs 96-4p and 96-7p. To the extent that statements about the intensity, persistence, or functionally limiting effects of pain or other symptoms are not substantiated by objective medical evidence, the ALJ must make a finding on the credibility of the individual's statements based on a consideration of the entire case record. The ALJ must also consider opinion evidence in accordance with the requirements of 20 C.F.R. § 416.913 and SSRs 96-2p, 96-5p, 96-6p, and 06-3p.

<sup>&</sup>lt;sup>6</sup> SSRs constitute the SSA's official interpretation of the statute and regulations. *See Bray v. Comm'r of Soc. Sec. Admin.*, 554 F.3d 1219, 1224 (9th Cir. 2009); *see also* 20 C.F.R. § 402.35(b)(1). They are "entitled to 'some deference' as long as they are consistent with the Social Security Act and regulations." *Bray*, 554 F.3d at 1224 (citations omitted) (finding that the ALJ erred in disregarding SSR 82-41).

Step four requires the ALJ to determine whether the individual has the RFC to perform her past relevant work ("PRW"). 20 C.F.R. § 416.920(a)(4)(iv). PRW means work performed either as the individual actually performed it or as it is generally performed in the national economy within the last 15 years. In addition, the work must have lasted long enough for the individual to learn the job and performed a SGA. If the individual has the RFC to perform her past work, then a finding of not disabled is made. If the individual is unable to perform any PRW or does not have any PRW, then the analysis proceeds to step five.

The fifth and final step requires the ALJ to determine whether the individual can do any other work considering her RFC, age, education, and work experience. 20 C.F.R. § 416.920(a)(4)(v). If she can do other work, then a finding of not disabled is made. Although the individual generally continues to have the burden of proving disability at this step, a limited burden of going forward with the evidence shifts to the Commissioner. The Commissioner is responsible for providing evidence demonstrating that other work exists in significant numbers in the economy that the individual can do. *Yuckert*, 482 U.S. at 141–42.

Here, the ALJ followed the five-step sequential evaluation process set forth in 20 C.F.R. § 416.920. ECF No. 18-1 at 709–19.

At step one, the ALJ found that Plaintiff had not engaged in substantial gainful activity "since August 27, 2015, the current claim application date[.]" *Id.* at 709.

At step two, the ALJ found that Plaintiff had the following medically determinable "severe" impairments: degenerative disc disease and obesity. *Id*.

At step three, the ALJ found that Plaintiff did not have an impairment or combination of impairments that met or medically equaled a listed impairment in 20 C.F.R. Part 404, Subpart P, Appendix 1, specifically noting Listings 1.15, 1.16, 1.18, 12.02, 12.04, and 12.06. *Id.* at 712.

Before moving to step four, the ALJ found that Plaintiff had the RFC to perform sedentary work and can sit for about 6 hours in an 8-hour workday with normal breaks; stand and walk for about 2 hours in an -hour workday; lift or carry 10 pounds occasionally and frequently; occasionally climb ramps and stairs; frequently balance and kneel; occasionally stoop, crouch, and crawl; and needs a 4-point cane for ambulation and balance. *Id.* at 713. The ALJ further

found that Plaintiff cannot climb ladders, ropes, or scaffolds and that she must avoid concentrated exposure to extreme cold, fumes, odors, dusts, gases, poor ventilation, and hazards. *Id*.

At step four, the ALJ found that Plaintiff has no PRW. Id. at 718.

At step five, the ALJ considered Plaintiff's age, education, work experience, and RFC and found that there are jobs that exist in significant numbers in the national economy that she can perform. *Id.* at 718–19. Specifically, the ALJ found that Plaintiff can work as an account clerk, order clerk, or telephone quotations clerk. *Id.* at 719. The ALJ then concluded that Plaintiff was not under a disability at any time since August 27, 2015. *Id.* 

#### 3. Analysis

### A. Treating physician Dr. Paterno Jurani, M.D.'s opinion

The parties disagree about whether the ALJ provided specific and legitimate reasons for assigning "no" weight to the opinions provided by treating physician Dr. Paterno Jurani, M.D. Whereas Plaintiff contends that the ALJ failed to give proper weight to the opinions of her treating physician, the Commissioner counters that the ALJ properly considered Dr. Jurani's opinion. *Compare* ECF No. 25 at 12 *with* ECF No. 28 at 6.

The Ninth Circuit classifies medical opinions into three hierarchical categories: (1) treating physicians (i.e., those who treat the plaintiff), (2) examining physicians (i.e., those who examine but do not treat the plaintiff), and (3) non-examining physicians (i.e., those who neither treat nor examine the plaintiff). *Lester v. Chater*, 81 F.3d 821, 830. "Because treating physicians are employed to cure and thus have a greater opportunity to know and observe the patient as an individual, their opinions are given greater weight than the opinions of other physicians." *Smolen v. Chater*, 80 F.3d 1273, 1285 (9th Cir. 1996). This standard—known as the Treating Physician Rule—was in effect at the time Plaintiff filed her disability application and, as a result, governs this case.<sup>7</sup>

<sup>&</sup>lt;sup>7</sup> The SSA changed the framework for how an ALJ must evaluate medical opinion evidence for claims filed on or after March 27, 2017. *Revisions to Rules Regarding the Evaluation of Medical Evidence*, 2017 WL 168819, 82 Fed. Reg. 5844-01 (Jan. 18, 2017); 20 C.F.R. § 416.920c. The new regulations provide that the ALJ will no longer "give any specific evidentiary weight . . . to any medical opinion(s). . . ." *Revisions to Rules*, 2017 WL 168819, 82 Fed. Reg. 5844, at 5867–68; *see* 20 C.F.R. § 416.920c(a). Here, Plaintiff applied for Title XVI benefits on September 13, 2015. ECF No. 18-1 at 333–41. This would, therefore, make the old regulations discussed above applicable to Plaintiff's claims. 20 C.F.R. § 416.920c ("For claims filed before March 27, 2017, the rules in § 416.927 apply.").

An ALJ may reject a treating physician's uncontradicted opinion by providing "clear and convincing" reasons supported by substantial evidence. *Trevizo v. Berryhill*, 871 F.3d 664, 675 (9th Cir. 2017). But if a treating physician's opinion is contradicted, the ALJ may only reject it with "specific and legitimate" reasons supported by substantial evidence in the record. *Orn v. Astrue*, 495 F.3d 625, 628 (9th Cir. 2007). This is to mean that the ALJ "must do more than offer his conclusions; he must set forth his own interpretations and explain why they, rather, than the doctor['s], are correct." *Belanger v. Berryhill*, 685 Fed. App'x 596, 598 (9th Cir. 2017). This is a necessary step so that the reviewing court does not speculate as to the basis of the findings when determining whether substantial evidence supports the ALJ's decision.

Here, the ALJ assigned "no" weight to the opinions provided by Dr. Jurani who treated Plaintiff from about July 2013 through November 2020. *See, e.g.*, ECF No. 18-1 at 447, 536, 593, 683, 717, 1000, 1042, 1101, 1227.

Because Dr. Jurani's opinions were arguably contradicted by those provided by state agency physicians Rosalita Jurani, M.D. and Rene Pena, M.D., the ALJ was required to provide specific and legitimate reasons supported by substantial evidence to reject the treating physician's opinions.

The ALJ gave four reasons for rejecting Dr. Jurani's opinions: (1) "most" of the treating physician's statements are "vague" and speak "on an issue reserved to the Commissioner[,]" (2) his opinions are "internally inconsistent," (3) his opinions are not supported by objective medical evidence, and (4) the treating provider gave "very little explanation for his opinions." *Id.* at 716–17. As discussed below, the Court finds that the ALJ's reasons for discrediting Dr. Jurani are not specific and legitimate.

## i. Reason #1: Dr. Jurani's statements speak to an issue reserved for the Commissioner

Turning to the ALJ's first reason—that Dr. Jurani's statements speak to an issue reserved for the Commissioner—the ALJ cannot reject a treating physician's opinion simply because it

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addresses an issue that is reserved for the Commissioner. *See Cabe v. Saul*, No. 5:20-CV-0012-HRH, 2021 WL 2580122, at \*5 (D. Alaska June 23, 2021) ("As for any argument that the ALJ did not have to consider the [treating physician's] opinion because it was simply an opinion that plaintiff was disabled, that argument fails."); *see also Dunaway v. Comm'r of Soc. Sec.*, No. 3:19-CV-299, 2020 WL 2465012, at \*5 (S.D. Ohio May 13, 2020) ("Regardless of whether an issue is reserved to the Commissioner, there remains a presumption . . . that the opinion of a treating physician is entitled to great deference.").

"It is true that the question whether one is disabled is a legal question that may turn on non-medical factors and is thus reserved for the Commissioner." T.N., Plaintiff, v. KILOLO KIJAKAZI, Defendant., No. 20-CV-07518-VKD, 2022 WL 2222967, at \*12 (N.D. Cal. June 21, 2022). But because the issue of disability is an issue reserved for the Commissioner in every Social Security disability case, "[a]cknowledging this reservation says nothing specific or legitimate about why the ALJ in this particular case rejected th[is] particular opinio[n] by th[is] particular treating physicia[n]." Herrera v. Colvin, No. ED CV 14-1340-E, 2015 WL 12697712, at \*3 (C.D. Cal. Apr. 20, 2015). This is to mean that "regardless of whether an issue is 'reserved for the Commissioner,' the ALJ still must set forth specific, legitimate reasons for rejecting a treating physician's opinion that a claimant is disabled." *Id.* (citations omitted). And the ALJ's general discussion about the handful of certificates of disability Dr. Jurani completed, most of which notably addressed more than simply stating that Plaintiff was disabled, does not provide the specificity required by law. See Benton v. Comm'r of Soc. Sec. Admin., No. CV-20-01846-PHX-GMS, 2022 WL 2071980, at \*4 (D. Ariz. June 9, 2022); see also Hill v. Astrue, 698 F.3d 1153, 1159 (9th Cir. 2012) (finding that the ALJ erred in ignoring and failing to discuss medical opinion where opinion was "not a conclusory statement" about ability to work but rather "an assessment, based on objective medical evidence").

## ii. Reason #2: Dr. Jurani's opinions are "internally inconsistent"

The ALJ next discounted Dr. Jurani's opinions because they were "internally inconsistent." ECF No. 18-1 at 716. But no further explanation was given. As a result, the ALJ's conclusory reason fails to meet the ALJ's burden of "setting out a detailed and thorough summary

of the facts and conflicting clinical evidence, stating his interpretation thereof, and making findings." *Trevizo*, 871 F.3d at 675 (internal citations omitted)

Moreover, in reviewing the record, the Court found that Dr. Jurani's progress notes were consistent. For example, in the several certificates of disability he completed, Dr. Jurani noted that Plaintiff had standing (ranging from "a few minutes" to 15 minutes), walking, and lifting (ranging from 5 to 10 pounds) limitations. *Id.* at 455, 604, 677, 678, 996. He also consistently noted Plaintiff's postural limitations (e.g., inability to bend or kneel) and her need to use a walker or cane to ambulate. *Id.* at 604, 678. Dr. Jurani's progress notes dated from 2015 to 2020 further found, through objective examination, that Plaintiff suffered from pain with flexion; limited range of motion, spasms, and tenderness in her lumbar spine; and bilateral leg weakness. *See, e.g., id.* at 545, 550, 563, 683, 1002, 1045. The treating physician's progress notes from this same time period also indicated that Plaintiff's straight leg raising test was consistently bilaterally positive. *See, e.g., id.* at 545, 550, 559, 563, 683, 1002, 1045, 1104.

## iii. Reason #3: Dr. Jurani's opinions are not supported by the objective medical evidence

The ALJ further discounted the opinions of Plaintiff's treating physician on grounds that they were unsupported by the objective medical evidence. ECF No. 18-1 at 716. According to the ALJ, Dr. Jurani's "clinical findings" relating to Plaintiff's use of a cane, her unsteady and antalgic gait, lumber tenderness on palpation, limited lumbar range of motion, pain with flexion, muscle spasm, bilaterally positive straight leg raise test, and bilateral leg weakness appear to conflict with Plaintiff's cervical spine and lumbar spine MRIs. *Id.* Specifically, the ALJ points to the MRI findings that showed "only minimal lumbar disc bulging, with no neural compromise, and mild cervical disc bulging, with no evidence of spinal stenosis, cord compression or foraminal stenosis[.]" *Id.* at 716–17.

<sup>&</sup>lt;sup>8</sup> Although the Court found that, on several occasions, Dr. Jurani noted that Plaintiff's gait was normal, nearly all of these notes are dated from 2013 and 2014 (before Plaintiff's disability application). *Id.* at 482 (September 12, 2014), 509 (February 24, 2014), and 518 (December 24, 2013). There is, however, a progress note dated May 22, 2015 referencing Plaintiff's "normal" gait. ECF No. 18-1 at 447. Nevertheless, the remainder of the treating physician's progress notes (from 2015 through 2020) consistently referred to Plaintiff's gait as "antalgic," "asymmetric," or "unsteady." *See, e.g., id.* at 456 (March 25, 2015), 567 (April 28, 2017), 591 (November 28, 2016), 1098 (November 25, 2019), 1145 (July 19, 2018), 1231 (November 6, 2020).

This reason is not a specific and legitimate reason. As the Ninth Circuit has held, "To say that medical opinions are not supported by sufficient objective findings . . . does not achieve the level of specificity our prior cases have required, even when the objective factors are listed seriatim." *Embrey*, 849 F.2d at 421. Moreover, it is unclear to this Court how the ALJ's reference to Plaintiff's *cervical* spine MRI results has any bearing on or conflicts with Dr. Jurani's clinical findings regarding Plaintiff's *lumbar* spine. Nor is it clear to the Court how one lumbar spine MRI can—on its own or coupled with a cervical spine MRI—negate Dr. Jurani's objective findings. In short, this is to say that the ALJ fails to explain *how* Dr. Jurani's objective examination findings, which the ALJ himself enumerates, conflict with a cervical spine MRI and a lumbar spine MRI taken on the same day in 2018.

# iv. Reason #4: Dr. Jurani provided "very little explanation for his opinions"

The ALJ's fourth and final reason for rejecting Dr. Jurani's opinions plainly lacks the requisite specificity. This is because the ALJ simply reasoned—without any explanation—that Dr. Jurani gave "very little explanation for his opinions." ECF No. 18-1 at 719. Dr. Jurani provided different opinions, including those in his treatment notes as well as those in the certificates of disability. Without further clarification, the Court cannot determine which opinions lack explanation. The Court further notes that if the ALJ required additional explanations to evaluate Dr. Jurani's opinions, he should have further developed the record. *Herrera*, 2015 WL 12697712, at \*3 (citing *Sims v. Apfel*, 530 U.S. 103, 110-11 (2000)) ("Social Security proceedings are inquisitorial rather than adversarial. It is the ALJ's duty to investigate the facts and develop the arguments both for and against granting benefits . . . .").

#### **III.** Conclusion and Order

Accordingly, because the ALJ failed to provide specific and legitimate reasons supported by substantial evidence to reject Dr. Jurani's opinions, the Court finds that he erred. The Court further finds that the error is not harmless, as it was consequential to the ultimate non-disability determination. *Robbins v. Soc. Sec. Admin.*, 466 F.3d 880, 885 (9th Cir. 2006) (citation omitted)